

Message Text

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ACTION EUR-25

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S E C R E T ANKARA 4496

E.O. 11652: XGDS-3 INDEFINITE

TAGS: MARR, TU

SUBJ: I.A. NEGOTIATIONS: COMMUNICATIONS-ELECTRONICS

REF ANKARA 4176

1. AT PRIVATE MEETING AT FOREIGN MINISTRY SATURDAY, JUNE 8, TURKEISH CHAIRMAN (ASST DIRGEN INT'L SECURITY AFFAIRS ASUALA) HANDED US CHAIRMAN (MSA COUNSELOR BOEHM) NEW DRAFT FOR ARTICLE 9 PARA D. (SUPPORT OF TURKISH-USED CIRCUITS AND TERMINALS) COMMUNICATIONS-ELECTRONICS I.S. (C&E). QUOTE 9 D.(1) IN THOSE US COMMUNICATONS SYSTEMS, PORTIONS OF WHICH ARE USED BY THE TURKISH ARMED FORCES, US TERMINAL ENDS WILL BE OPERATED BY THE US FORECES AND TURKISH TERMINAL ENDS BY THE TURKISH FORCES. COMMITTEE COMPOSED OF PERSONNEL DESIGNATED BY TGS AND JUSMMAT WILL BE

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FORMED TO ESTABLISH AND CONTROL OPERATION AND MAINTENANCE PROCEDURES

CONCERNING THE TURKISH TERMINAL ENDS AND PORTIONS OF US COMMUNICATIONS SYSTEMS USED BY THE TURKISH ARMED FORCES, AND TO SOLVE THE PROBLEMS RELATED THERETO. PARA. (2) IN CASE OF CHANGES AND/OR MODERNIZATION, NECESSARY CARE WILL BE TAKEN BY US TO ENSURE THAT THE TURKISH-USED PORTIONS OF US COMMUNICATIONS SYSTEMS AND/OR TURKISH TERMINAL EQUIPMENT, SUPPLIED BY THE US AND PROPERTY OF THE TURKISH GOVT BE KEPT AT AN OPERATIONAL QUALITY AND AVAILABILITY LEVEL EQUAL TO THE REMAINDER OF THE SYSTEM. UNQUOTE.

2. TURKISH CHAIRMAN STRONGLY URGED US ACCEPTANCE NEW TEXT. HE SAID HE HAD BEEN ARGUING AT THE HIGHEST LEVELS OF TGS FOR ACCEPTANCE OF THE US DRAFT OF MAY 24, 1974, (REPORTED REFTEL, PARA 4), BUT LT.GENERALS OGUN AND URUG, AS WELL AS SUBORDINATES IN J-6 AND J-5 PLANS, COULD NOT ACCEPT FINAL CLAUSE IN 9.DKRL: "TAKING INTO ACCOUNT THE CAPABILITY OF THE SYSTEM AND SUBJECT TO MUTUAL AGREEMENT ON FINANCIAL ARRANGMENTS." TURKS VIEWED CURRENT FORWARD SCATTER SYSTEM, FOR EXAMPLE, AS A WHOLE AND THOUGHT US, WHEN IT CHANGED OR MODERNIZED IT, SHOULD TREAT IT AS A WHOLE. TURKISH CHAIRMAN EMPHASIZED THAT C&E BY FAR MOST IMPORTANT I.A. TO TGS. I.A.'S COVERING INTELLIGENCE COLLECTING CDI'S CONCERNED OPERATIONS MAINLY OF BENEFIT TO US. TGS FELT NEED TO GAIN CORRESPONDING BENEFIT FROM C&E. IF US WOULD ACCEPT 9.D., ONLY PROCEDURAL POINTS WOULD REMAIN FOR RESOLUTION IN C&E.

3. US CHAIRMAN REITERATED US POSITIONS ON POINTS RAISED BY ASULA. EXPERIENCE OF 1962 MOU AND 1963 PROTOCOL THERETO, ON E-W, DEMONSTRATED NEED FOR CLARITY ON FISCAL OBLIGATIONS. US DELEGATION COULD NOT UNDERTAKE NEW OBLIGATIONS FOR US NOT FORESEEN BY THE DCA. US HAD ALREADY GONE BEYOND DCA ON SEVERAL POINTS TO MEET SPECIAL CIRCUMSTANCES OF C&E OPERATIONS. US 9.D(4) OF MAY 20, 1974, DID NOT FORECLOSE ANY FUTURE TURKISH REQUESTS FOR SHARE IN EXISTING OR PLANNED US COMMUNICATIONS SYSTEMS. TGS INSISTENCE ON US OBLIGATION TO CONTINUE SUPPORT AT ITS EXPENSE THOSE PORTIONS OF SYSTEMS ALLOCATED TURKISH ARMED FORCES COULD CUT OFF FUTURE OFFERS FOR SHARE OF NEW SYSTEMS. US DRAFT PARA 9.D(2) PROTECTED TURKS AGAINST FINDING THEIR PORTIONS DEGRADED BY CHANGES MADE BY US TO ITS PORTIONS OF A SYSTEM. TURKS WOULD BE ABLE INSIST US MODERNIZE TURKISH TERMINALS AT US EXPENSE AS CONDITION FOR TURKISH APPROVAL OF ANY CHANGE AFFECTING TURKISH-USED

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CIRCUITS OR TERMINALS. FINALLY, IF TGS WANTED US TO ACCEPT LATEST TURKISH DRAFT FOR 9.D, WHAT WOULD TGS YIELD IN RETURN?

4. TURKISH CHAIRMAN THOUGHT US WOULD FIND TGS RECEPTIVE TO US POSITIONS ON OTHER I.A. ISSUES, IF US COULD GIVE TGS WHAT IT WANTED IN C&E. HE PERSISTED IN PLEA THAT US CONSIDER LATEST TURKISH DRAFT. HE COULD NOT COMMIT TGS TO SPECIFIC CONCESSIONS IN RETURN FOR US ACCEPTANCE, BUT REITERATED VIEW THAT GGS WOULD BE FORTHCOMING

ON US DESIRES IF US GAVE ON THIS POINT.

5. US CHAIRMAN FINALLY AGREED TO SEND TURKISH PROPOSAL TO WASHINGTON FOR CONSIDERATION BUT WARNED THAT CHANCES OF ACCEPTANCE SLIGHT IN VIEW OF US POSITIONS ALREADY STATED. IF US DID YIELD ON THIS POINT, WE WOULD EXPECT SIGNIFICANT CONCESSIONS IN RETURN FROM TGS ON OTHER I.A. ISSUES.

6. COMMENT: BY COMPARISON WITH POSITIONS TURKS HAVE BEEN TAKING ON THIS ISSUE, CURRENT DRAFT STRIKES US AS MINIMAL DEMAND. IT WOULD NOT COMMIT US TO MAINTAIN TURKISH TAILS, BUT ONLY TO MAKE CONSEQUENT CHANGES IN THEM WHEN AND IF WE CHANGE OR MODERNIZE FORWARD SCATTER SYSTEM AS WHOLE. IT WOULD ALSO NOT COMMIT US TO CUT TURKS IN ON NEW SYSTEMS (ALTHOUGH THEY WILL UNDOUBTEDLY SEEK TO BE CUT IN AS CONDITION OF APPROVAL OF ANY SUCH FUTURE SYSTEMS). WE CANNOT TELL FROM HERE WHAT FUTURE C&E PLANNING INVOLVING TURKEY MAY BE ON DRAWING BOARD IN WASHINGTON. BUT IF NO NEW SYSTEMS AND NO MAJOR MODERNIZATIONS IN FORWARD SCATTER ARE PLANNED, POTENTIAL COST OF LATEST TURKISH PROPOSAL COULD BE NEGLIGIBLE. WE DO NOT THINK ASUAL IA IN POSITION TO DELIVER ON HIS HINTS THAT TURKS WILL BE FORTHCOMING ON OTHER ISSUES IF THEY OBTAIN WHAT THEY ARE SEEKING ON C&E. NEVERTHELESS, IT IS CLEAR THAT HE IS UNDER HEAVY PRESSURE FROM TGS TO PRODUCE (PARTICULARLY IN VIEW OF HIS INABILITY TO GET WHAT WAS WANTED DURING RECENTLY CONCLUDED E-W NEGOTIATIONS). IF WE CAN GIVE HIM THIS ONE, IT WILL PUT HIM IN OUR DEBT AND WILL AT LEAST BE HELPFUL IN DEALING WITH HIM PERSONAALLY ON OTHER ISSUES.

IN VIEW OF FOREGOING, WE RECOMMEND ACCEPTANCE TURKISH PROPOSAL.
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